





#### **COMMUNITY DEVELOPMENT** DEPARTMENT

## STATE STREET ADVISORY COMMITTEE

October 27, 2022





## I. Roll Call: Committee Members

- Dave Davis, Chair (at large)
- Ken Saxon, Vice Chair (at large)
- Dianne Black (at large)
- Hillary Blackerby (at large)
- Roger Durling (at large)
- Nadra Ehrman (at large)
- Robin Elander (business)
- Peter Lewis (business)
- Kristen Miller (business)

- Susanne Tejada (at large)
- Michael Becker (alternate)
- Marge Cafarelli (alternate)
- Roxana Bonderson (Planning Commission)
- Ed Lenvik (HLC)
- Alejandra Gutierrez (City Council)
- Meagan Harmon (City Council)
- Mike Jordan (City Council)





# PRELIMINARY MATTERS

Item II





# A. Opening Remarks and Announcements





# B. Agenda Review

- A. Summary of Stakeholder Engagement and Existing Conditions Analysis for the State Street Master Plan
- B. Discussion and Approval of a Revised SSAC Meeting Schedule and Public Engagement Opportunities





# C. Approval of the 8/15/22 SSAC Minutes



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# D. General Public Comment





# **How To Make An Oral Public Comment**

- To indicate that you would like to make a public comment, click the Raise Hand icon in the Control Panel
- The Organizer will notify you when it is your turn to speak
- You will have two minutes to speak and no time may be donated from another speaker
- Click the Raise Hand icon again to lower it
- If calling by phone, press \*9 to raise/lower hand; press \*6 to mute/unmute





# Item II.D General Public Comment

# You Have 2:00 Minutes to Speak

Speaker Time Remaining:



2:00 1:30

1:00

0:30

0:00





# STAKEHOLDER ENGAGEMENT & EXISTING CONDITIONS ANALYSIS

Item III.A
State Street Master Plan





**State Street Advisory Committee Meeting #2** 

27th October 2022

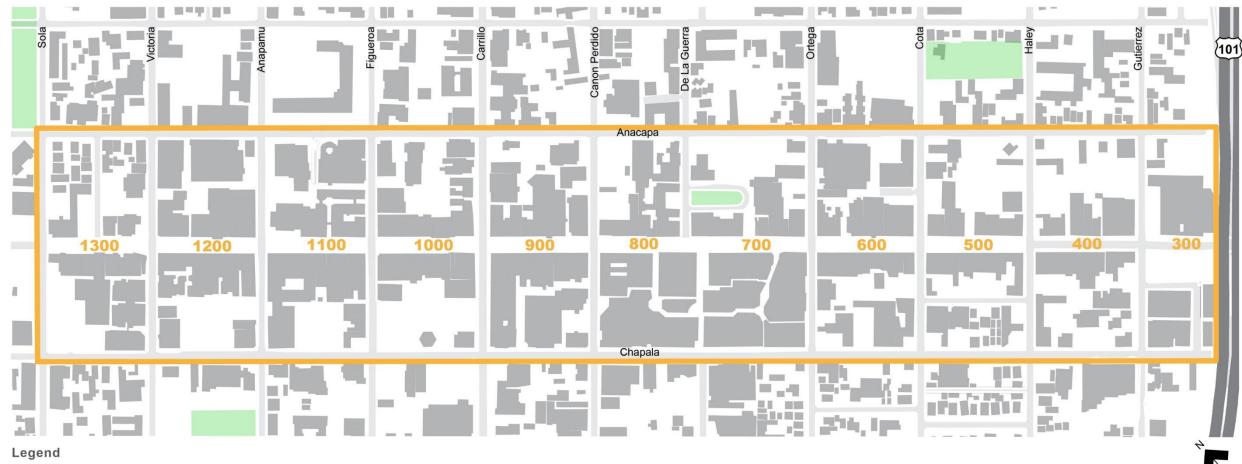


#### **Presentation Outline & Discussion**

- 1. Project Update
- 2. Summary of Community and Stakeholder Conversations
- 3. Emerging Existing Conditions Analysis
  - Economic
  - Multi-Modal Mobility
  - Urban Design
  - Infrastructure
- 4. Upcoming Community Engagement
  - Community Engagement Activities
  - SSAC Meetings

# PROJECT UPDATE

# **Project Area**





Highway

..... Railroad

15

1440'

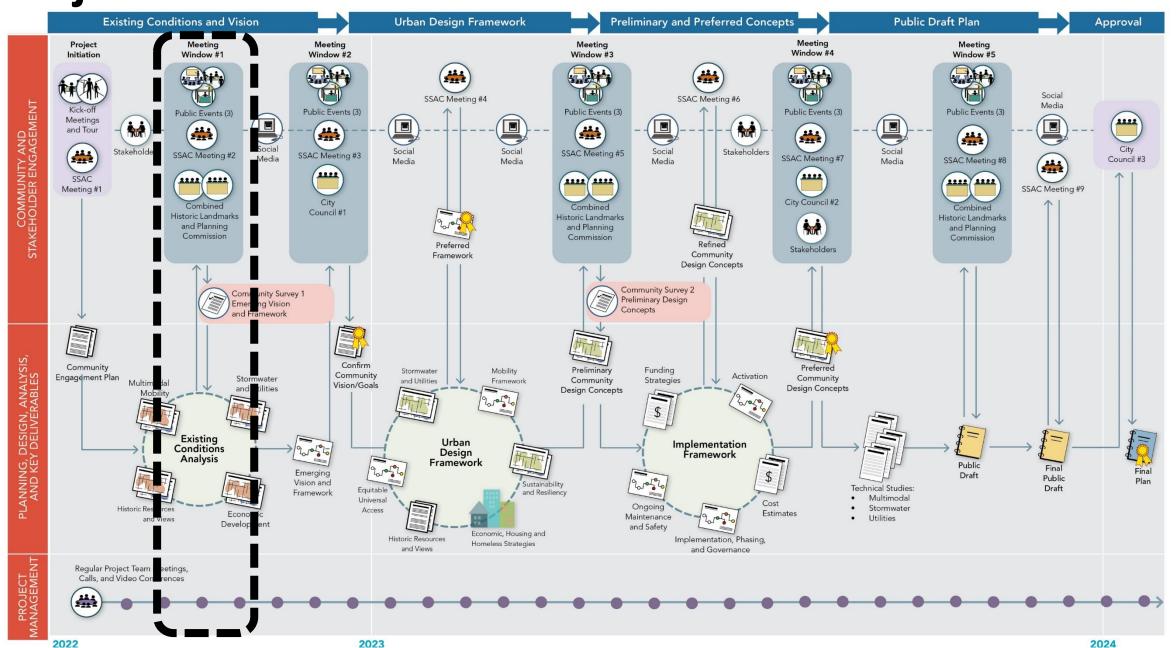
360'

720'

# City Council/SSAC State Street Visioning Principles

- To revitalize the Downtown
- To create a safe experience
- For economic revitalization
- To be people centric
- To facilitate housing Downtown
- To recapture/re-establish Downtown's identity
- To bring people Downtown
- To design for locals

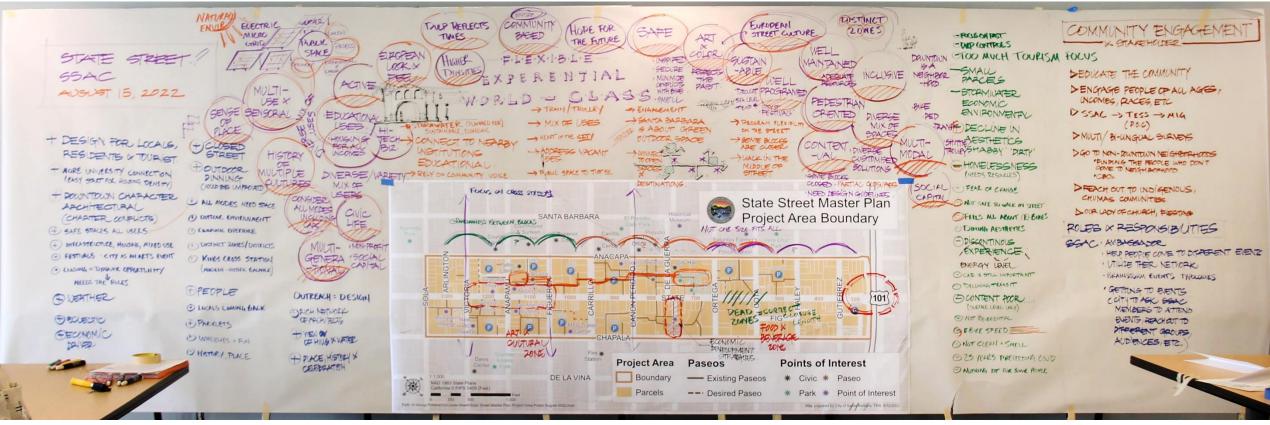
# **Project Schedule**



# STAKEHOLDER & COMMUNITY FEEDBACK SUMMARY

- Commissions (Historic Landmarks Commission and Planning Commission)
- City Staff (Fire, Parks, Planning, Police, Public Works, Transportation, etc.)
- Council Members
- Organizations (DSB, TBID, Santa Barbara Trust for Historic Preservation, etc.)
- Property and Business Owners
- Other

- What's working / Not working
- Likes / Dislikes
- Hopes for the future
- One thing you would like to accomplish
- Effective community outreach and engagement strategies



SSAC Meeting #1 Wall Graphic Notes

#### Strengths (What's working / Likes)

- Overall character
- Historic buildings
- Great physical setting
- Wonderful weather
- Outdoor Dining
- Street closure
- "More locals on State Street"

#### Concerns (What's not working / Dislikes)

- Safety
- Cleanliness
- Vacancies and absentee property owners
- Parcel sizes and configurations
- Regulatory and development limitations
- Inactive 'middle blocks'
- Street closure .... Too long?

#### Hopes for the future...

- Design for the locals, residents and tourists
- Design for families and children "Main Street of (all of) Santa Barbara"
- Integrate housing and attract diverse users and institutions
- Remove barriers to new investment
- Program for wide variety of activities and temporal uses
- Integrate multi-sensorial experiences
- Create distinct zones or districts
- "A flexible, experiential, world class promenade"

#### **Community Engagement and Outreach**

- Be inclusive and equitable: Engage people of all ages, incomes, races, etc.
- Go to people!
- Reach out to:
  - Downtown and non-Downtown neighborhoods
  - People who do not usually come to Downtown
  - People who are not usually engaged
- Bilingual
- Work with local organizations and groups

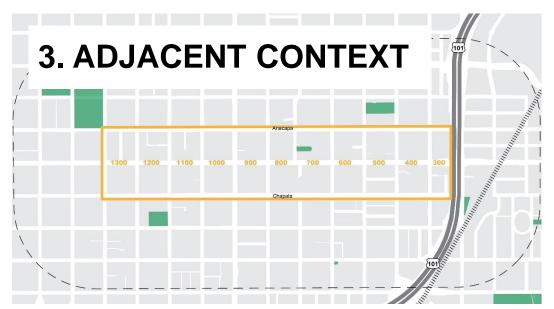
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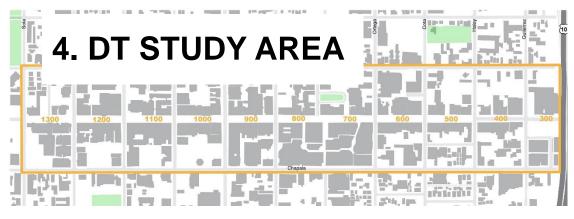
# EMERGING EXISTING CONDITIONS ANALYSIS

### **Existing Conditions Analysis** Range of Scales







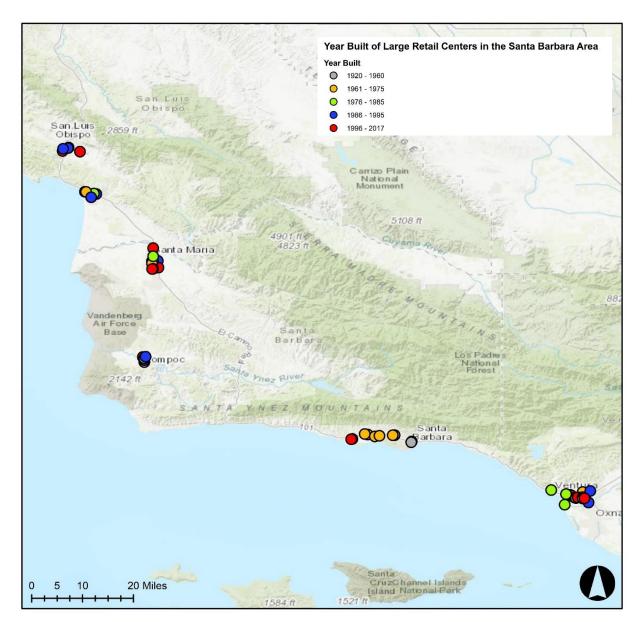


# ECONOMIC ANALYSIS

#### Regional Development Shopping Centers

 Economic conditions on State Street should be viewed in a regional context

- The competitive area for retail includes
  - San Luis Obispo
  - Santa Maria
  - Ventura
  - Goleta
  - Lompoc
  - Pismo Beach

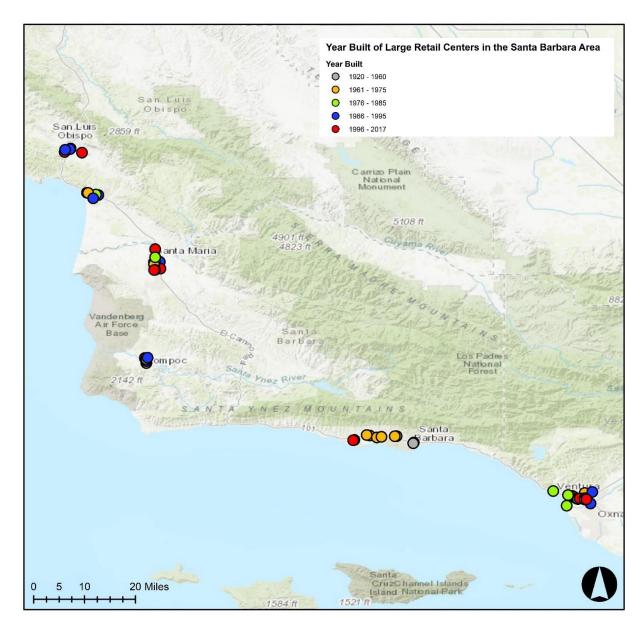


#### Regional Development Shopping Centers

Office Competitive Area = Goleta

 State Street is home to older retail than other cities

 State Street has many opportunities for repositioning itself regionally to meet the needs of both locals and tourists

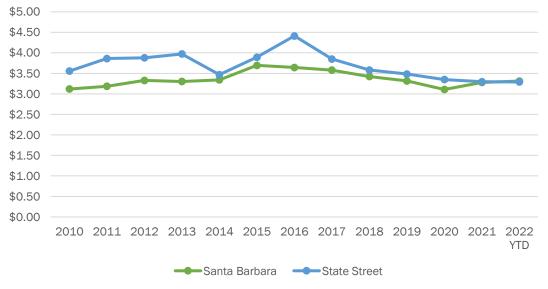


#### Real Estate Conditions Retail

#### **State Street**

- 214 retail properties (Costar) / 249 storefronts (Radius)
- Retail = 39% of the land use
- Major retail closures driving vacancy spikes:
  - Macy's (2017) and Nordstrom (2019)
  - Approximately 79% of the total vacant space on State Street
- Storefront vacancies (Radius):
  - Peaked in Q4 2020
  - Now back down to pre-pandemic levels





#### **Retail Vacancy Rate**



#### Real Estate Conditions Retail (ctd.)

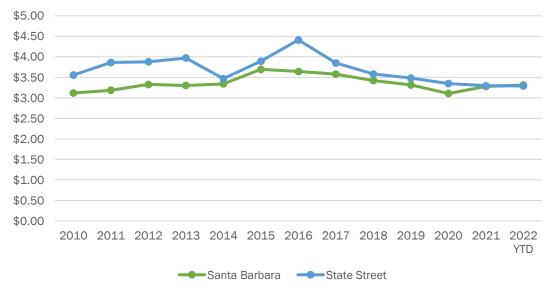
#### Santa Barbara

- Generally over-retailed:
  - Santa Barbara 5.95 SF retail per capita
  - Regionally 3.84 SF retail per capita

#### **General retail industry trends**

- More mixed-use,
- Food and beverage focused
- Experiential uses

#### Retail Rent Per Square Feet (NNN, Monthly)



#### **Retail Vacancy Rate**



#### **Real Estate Conditions** Office

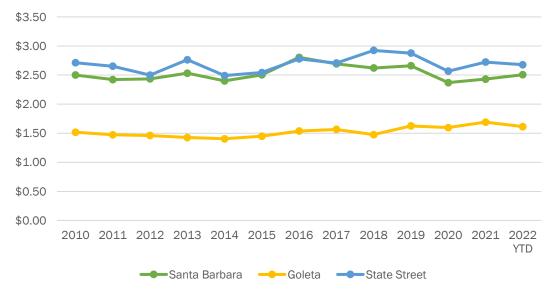
#### **State Street**

- 62 office properties
- 8% of all office in Santa Barbara
- Historical rents = slight premium on State Street
- Vacancy rates = typically higher and more volatile than in Santa Barbara

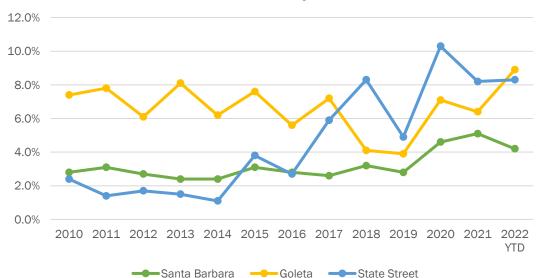
#### **Santa Barbara Office Market**

- Primarily composed of smaller buildings
- Generally, move to larger buildings or campuses as office users expand

#### Office Rent Per Square Foot (Monthly)

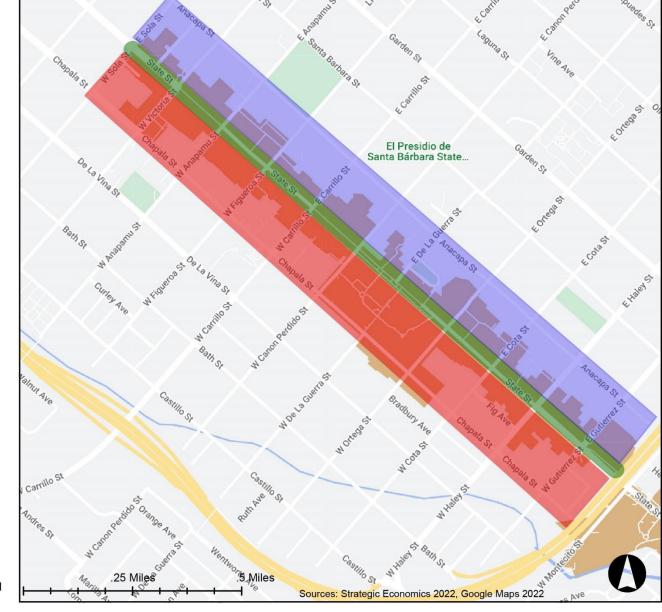


#### Office Vacancy Rate



#### State Street Commercial Corridor Boundary

- State Street is more than just the street itself
- There is an economic and urban design relationship with adjacent and cross streets





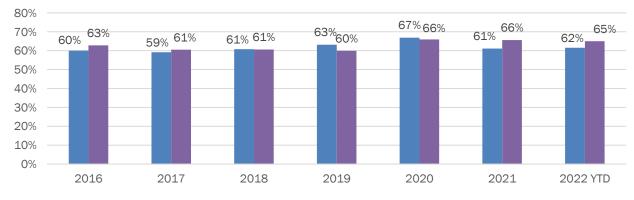
#### Sales Tax Generation Santa Barbara

- Food Services and Drinking Places sales have recovered from pandemic low (2019-2020)
- During pandemic low, only Food and Beverage (grocery, liquor, etc.) stores experienced growth in sales
- Other types of retail stores sales declining pre-pandemic and continuing
- Total number of outlets have declined since 2019

#### Sales Tax Collected in State Street Study Area (constant 2021 dollars)



#### Restaurants on State Street and State Street Sales Tax Performance



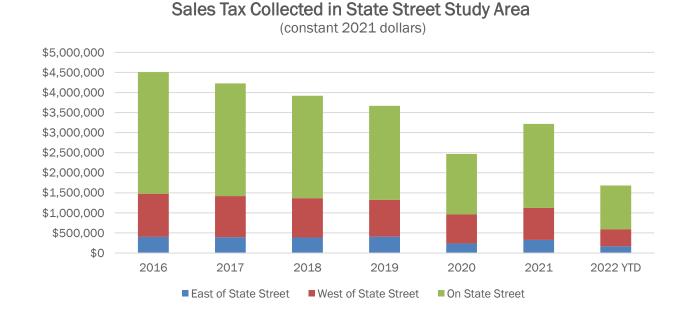
Share of Restaurants in Study Area that are on State Street

■ Share of Restaurant Sales Tax in Study Area that is from Restaurants on State Street

#### **Sales Tax Generation** State Street

 Total number of establishments have declined since 2016

 Restaurants generate the most revenue, followed by apparel stores



### Ownership Type Sorted by Parcel



#### Literature Review Small Downtowns and Economic Health

- Lack of variety of uses, particularly by excluding new office, can harm small businesses and long-term tax revenue for cities
- Places that have capitalized on their unique and natural assets, such as Greenville, SC, have attracted private investments in their downtown
- Public space investments that have sought to incorporate equity have been successful in changing people's perceptions of downtown, grown small business support, and brought people back to downtown



#### Literature Review Small Downtowns and Economic Health

- Diverse activation of spaces appeals to more people
- Incubating underserved small businesses can fill vacant spaces and create renewed interest:
  - Supporting existing businesses before attracting new businesses
  - Below market rate spaces
  - Commercial kitchens
  - Entrepreneurship training
  - On-going training support
  - Transition home-based to brickand-mortar
  - Combine retail and small-scale manufacturing

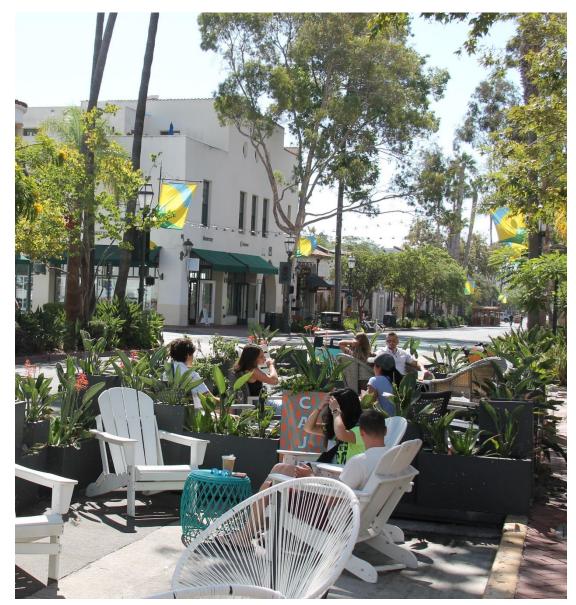


# Potential Case Studies Suggestions by Stakeholders

Location	Reasons
The Grove, Los Angeles	Popular shopping integrated with housing
Charleston, South Carolina or Greenville, South Carolina	Population size, outdoor activities, sizable tourist economies, markets and programming, and downtown vibrancy
Mountain View	Flexible outdoor dining
San Luis Obispo	Perceptions of cleanliness and safety downtown, less retail vacancies with similar draw
Bend, Oregon	Population size with vibrant downtown, arts community, and outdoor activities
Carmel	Historic shopping district, tourist destination
Pearl Street, Boulder, Colorado	Successful, heavily programmed, retail and art oriented pedestrian mall

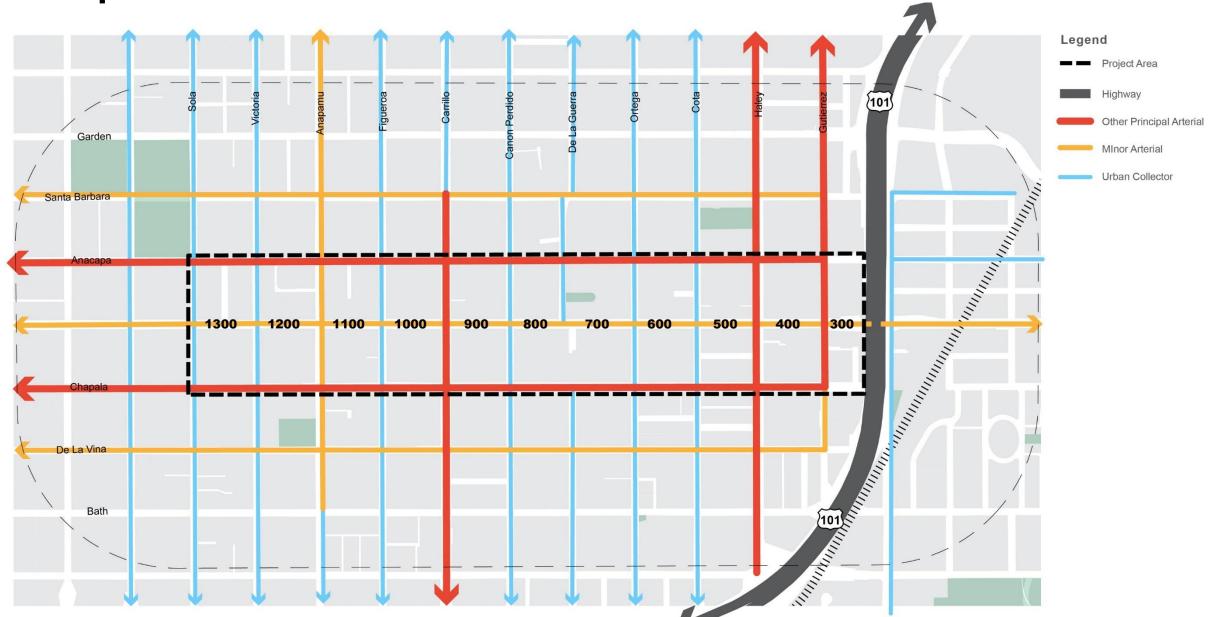
# **Economic Summary** Key Take-a-Ways

- Many stakeholders have been in Santa Barbara for 20+ years and have weathered changes in retail trends before
- State Street has strong opportunities for growing its experiential based activities given its unique setting
- Experiential retail amplifies quality of place, not the other way around
- Santa Barbara's temperate climate, outdoor experience, and historic architecture, contribute to its ongoing appeal

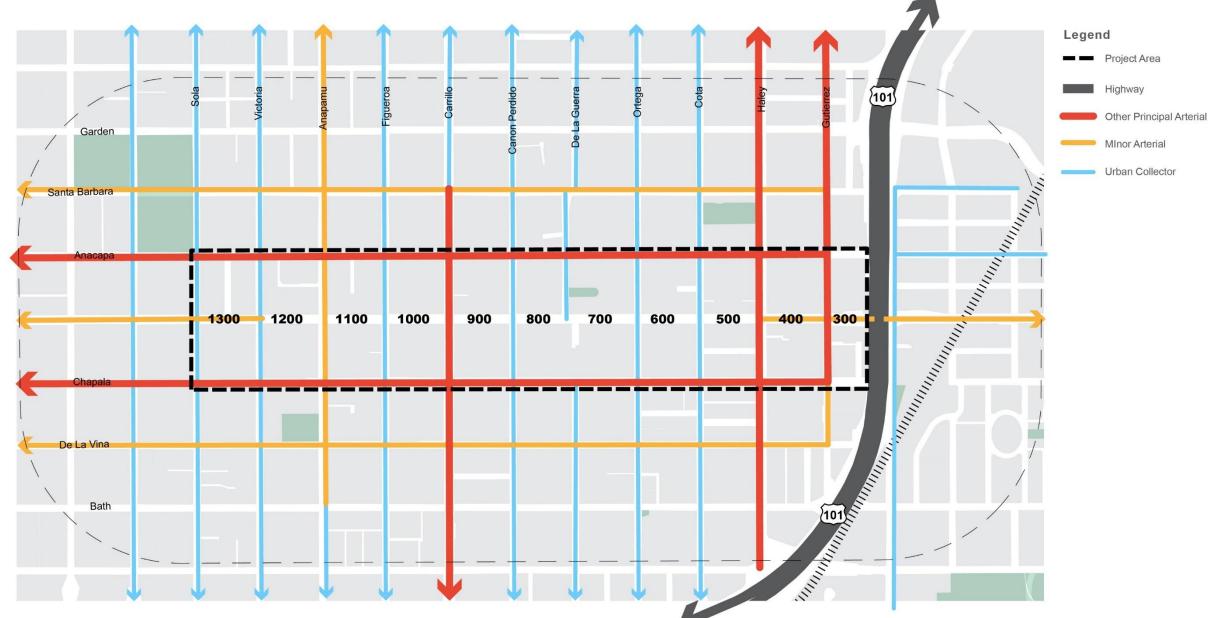


# MULTI-MODAL ACCESS & MOBILITY

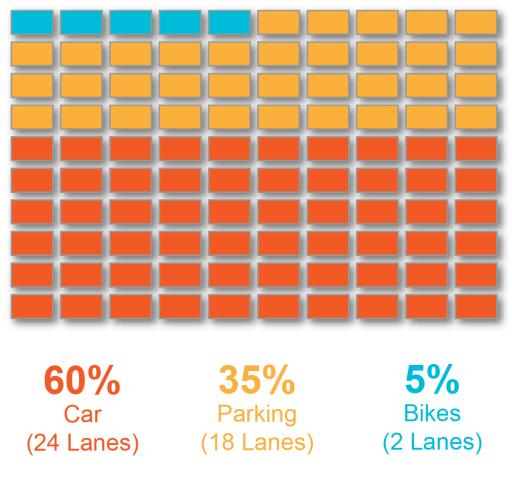
# Transportation Network Street Classification



# Transportation Network Street Classification (State Closed)



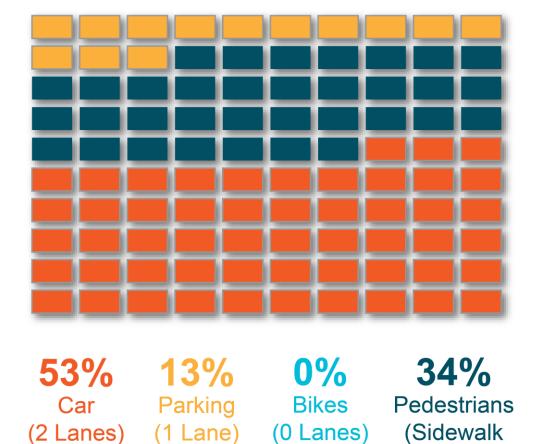
#### Transportation Network Allocation of Right-of-Way Space



East/West
11 Cross Streets

#### Transportation Network Allocation of Right-of-Way Space

Both Sides)

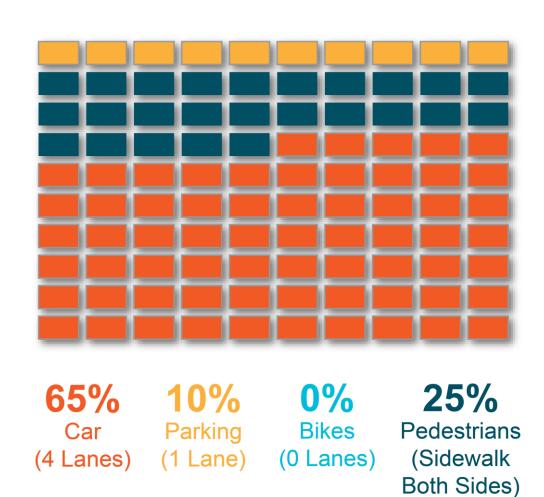


Anacapa

(0 Lanes)

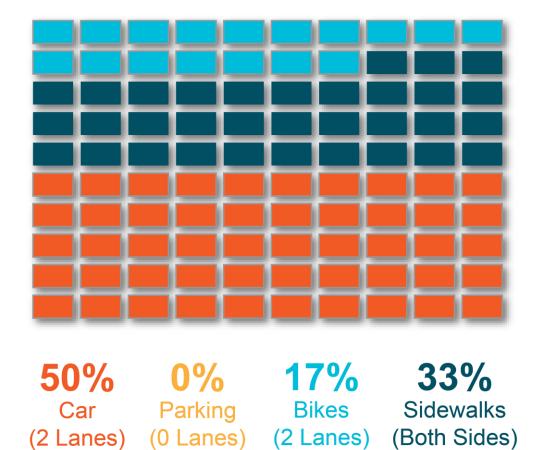
(1 Lane)

(2 Lanes)

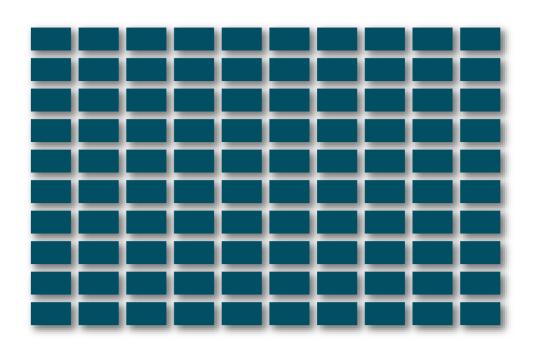


Chapala

#### Transportation Network Allocation of Right-of-Way Space



**State: Pre-Covid** 

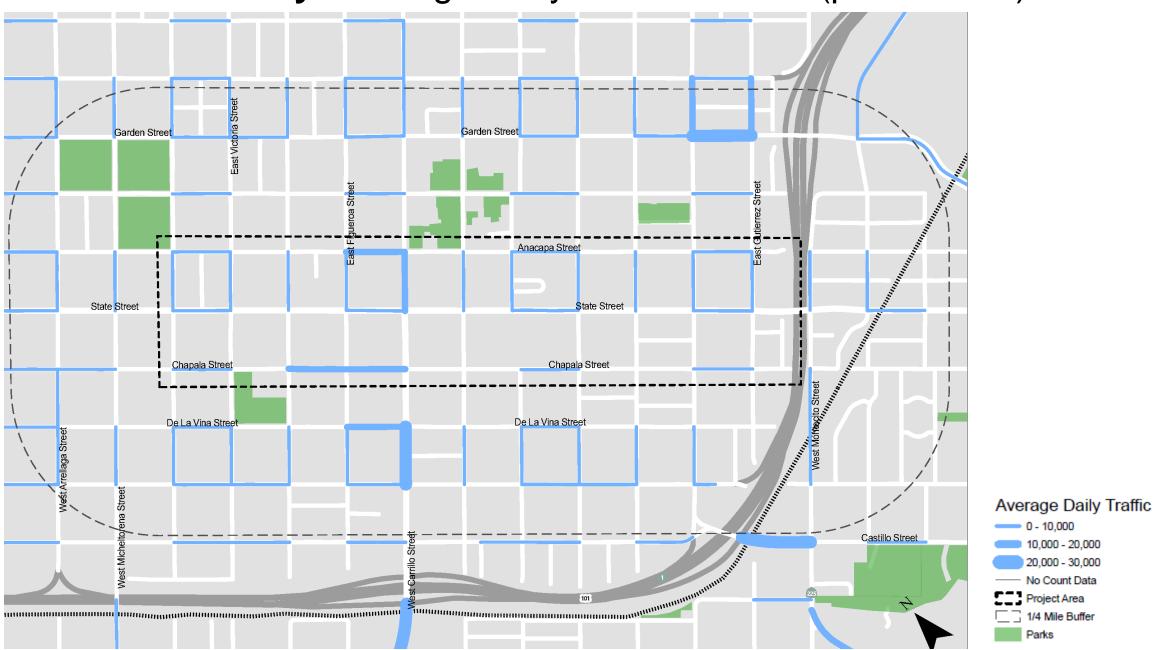


0% Car (0 Lanes) 0%
Parking
(0 Lanes)

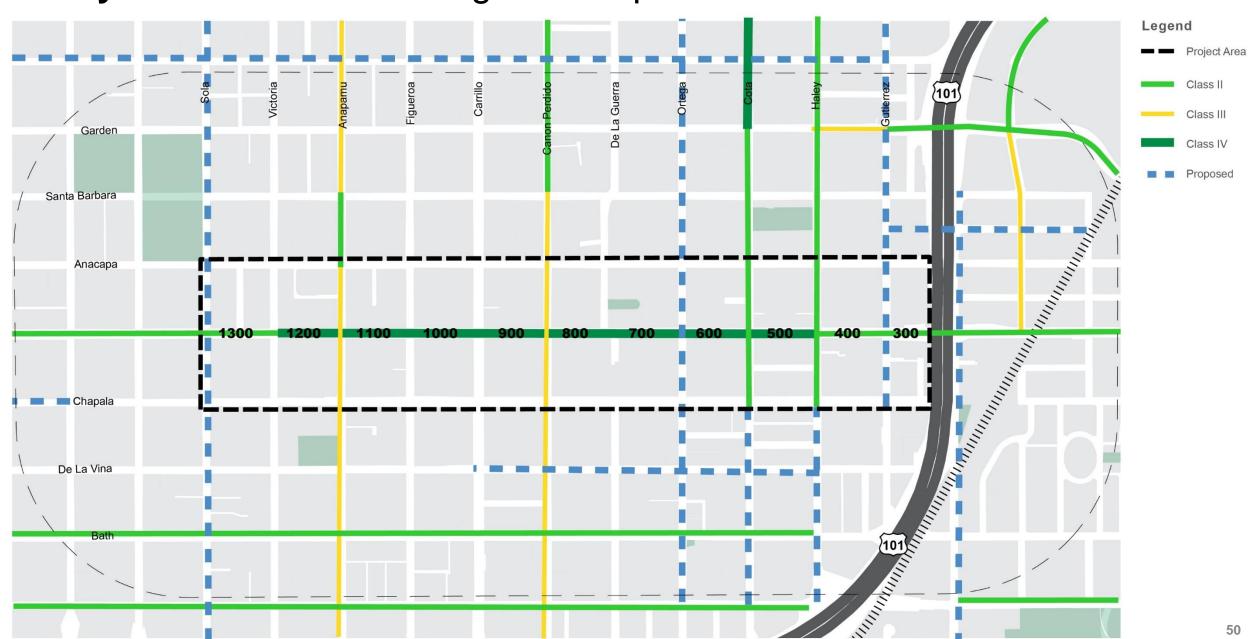
100% Bikes & Peds (Open State St.)

**State: Post-Covid** 

# Vehicular Activity Average Daily Traffic Counts (pre-COVID)



# Bicycle Facilities Existing and Proposed







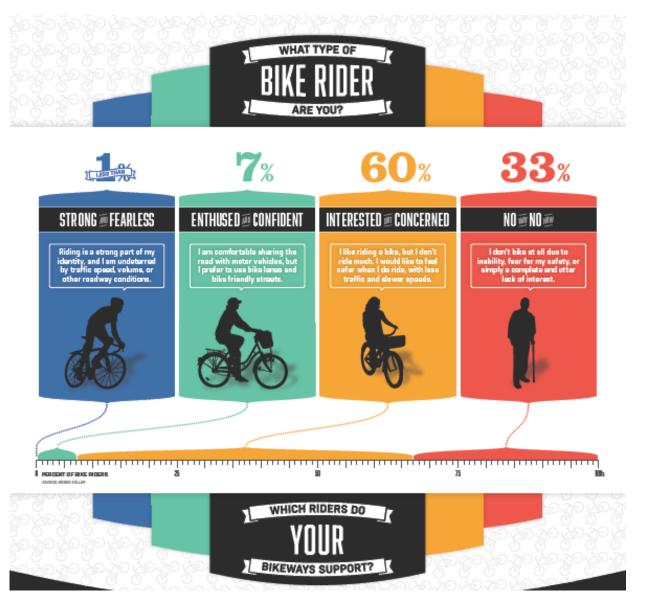


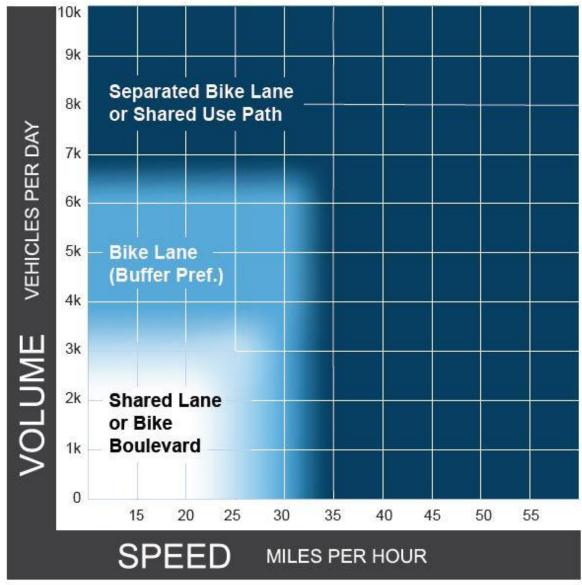






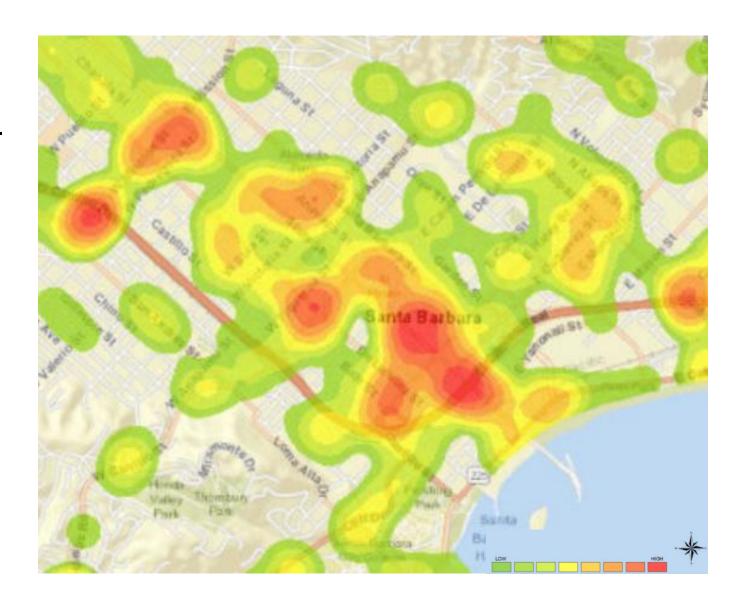
# **Bicycle Design** Best Practices



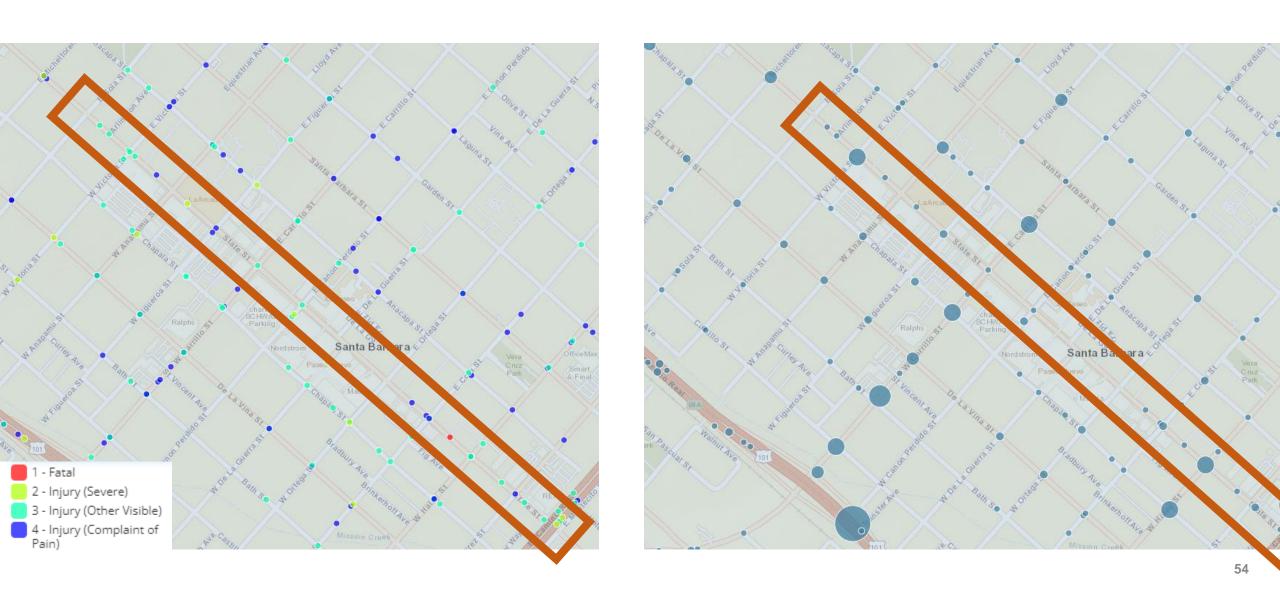


# Traffic Collisions Vision Zero Analysis

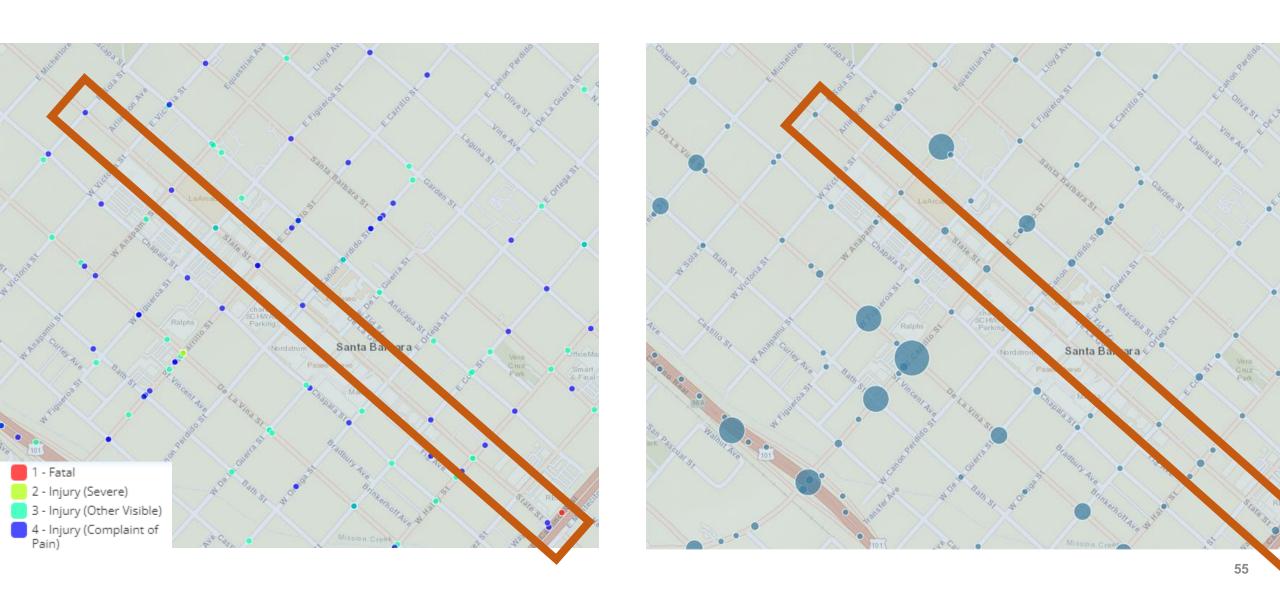
- Frequency and severity of collision injuries identifies study area as high collision area (2008-2017)
- Numerous modes of travel to this destination
- Tradeoffs with strategies that enhance safety by reallocating space to accommodate people walking, biking, and driving



# Collision Analysis Pre-COVID (20 months)



# Collision Analysis Post-COVID (20 months)



# **Collision Analysis** Pre/Post-COVID – State Street Closure

Pre Covid April 2017- December 2018						
# of Crashes	Killed	Injured*	Pedestrian Crash	Bicycle Crash	# Youth or Elderly	
24	1 (4%)	23 (96%)	5 (21%)	10 (42%)	5 (17%)	
* 1 serious injury, 16 minor injury, 7 possible injury						

Post Covid April 2019 - December 2021**						
# of Crashes	Killed	Injured***	Pedestrian Crash	Bicycle Crash	# Youth or Elderly	
12	0 (0%)	12 (100%)	4 (21%)	6 (42%)	1 (8%)	
** 2021 data is provisional						
*** 0 serious injury, 3 minor injury, 9 possible injury						

# State Street Potential Conflicts





# Transportation Network Pedestrian Facilities



# Transit Service Existing

• Bus service connections:

• North/South: 3, 5, 6, 11, 12, 16, 20, 24, 37

• East/West: 1, 2, 4, 7, 12, 14, 17, 24, 37











# FRED - San Diego

#### **SERVICE HOURS**

Monday: 7:00am - 9:00pm

Tuesday: 7:00am - 9:00pm

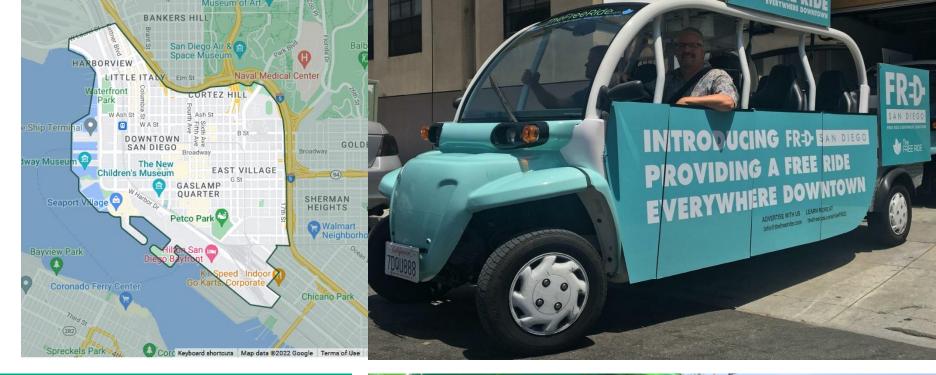
Wednesday: 7:00am - 9:00pm

Thursday: 7:00am - 9:00pm

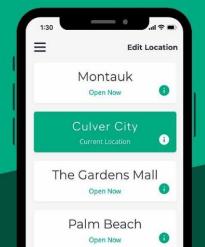
Friday: 7:00am - 10:00pm

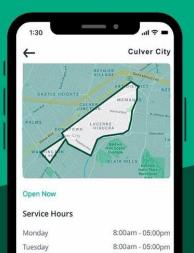
**Saturday:** 8:00am - 10:00pm

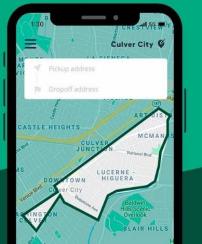
**Sunday:** 9:00am - 9:00pm



# **Culver City**





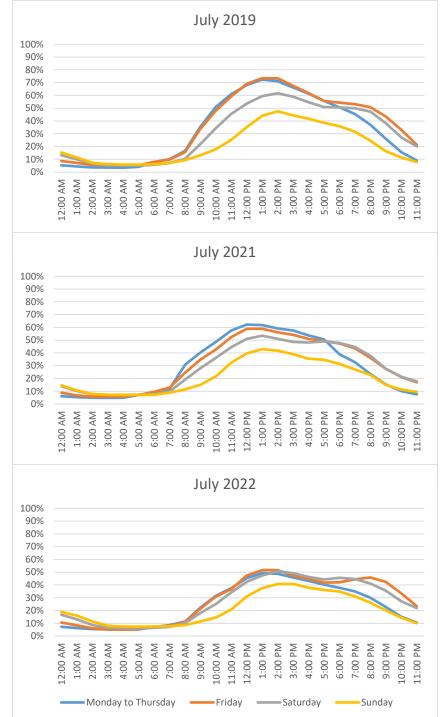




# Parking Occupancy by Hour – All Lots

#### **Key Findings:**

- Highest parking occupancy around midday, and a bump in the early evening
- Weekday parking occupancy has decreased over time (~70% to 50% midday), while the weekend occupancy has remained consistent (weekend less occupancy than weekdays)

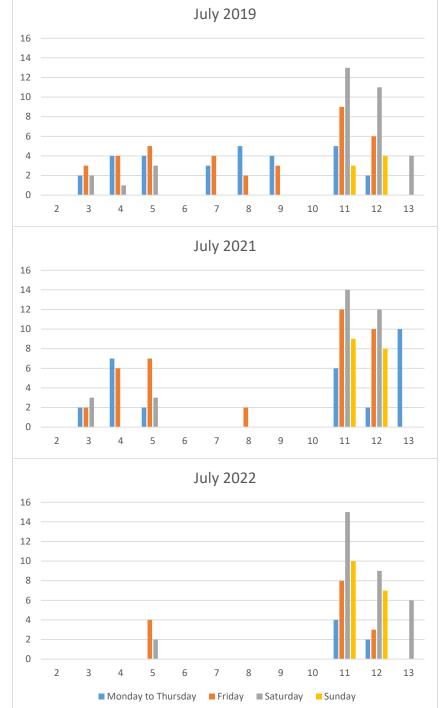


# Parking Frequency Over-Capacity by Lot

 This chart shows the average 12-hour weekday (Mon-Thurs, 9A-9P) and Saturday (10A-10P) percent occupancy by lot.

#### **Key Findings:**

- Lots 11 and 12 are often over capacity.
   Also highly used on the weekend while other lots are only over capacity on weekdays
- Decrease over time in number of lots overcapacity and number of hours of overcapacity conditions



# Parking Over-Capacity by Lot

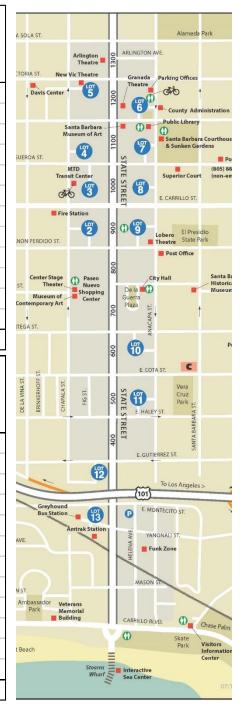
- These charts show the number of hours per day the lots are overcapacity.
- Over-capacity is considered >85% of capacity.

#### **Key Findings:**

- Small and medium-size lots are close to full, but plenty of capacity remains in large lots (Lots 6, 2, 10)
- Lots 6, 4, and 8 are more utilized M-Thurs and Lots 11, 12, and 13 are more utilized on Saturdays

	Wee			
Lot	Occu	Total		
LOC	2019	2021	2022	Spaces
5	76%	76%	64%	192
6	53%	42%	40%	565
7	61%	37%	36%	262
4	81%	81%	67%	120
3	65%	61%	49%	164
8	70%	60%	44%	104
9	74%	51%	47%	228
2	45%	24%	20%	559
10	40%	24%	21%	553
11	74%	79%	75%	184
12	76%	69%	66%	91
13	44%	128%	35%	193
Total	56%	49%	39%	3,215

	Saturday			
Lot	(	Total		
	2019	2021	2022	Spaces
5	73%	75%	71%	192
6	27%	29%	25%	565
7	46%	34%	33%	262
4	60%	66%	54%	120
3	58%	65%	50%	164
8	21%	30%	19%	104
9	68%	59%	55%	228
2	44%	24%	19%	559
10	40%	40%	35%	553
11	95%	100%	96%	184
12	89%	94%	88%	91
13	74%	40%	76%	193
Total	50%	45%	42%	3,215

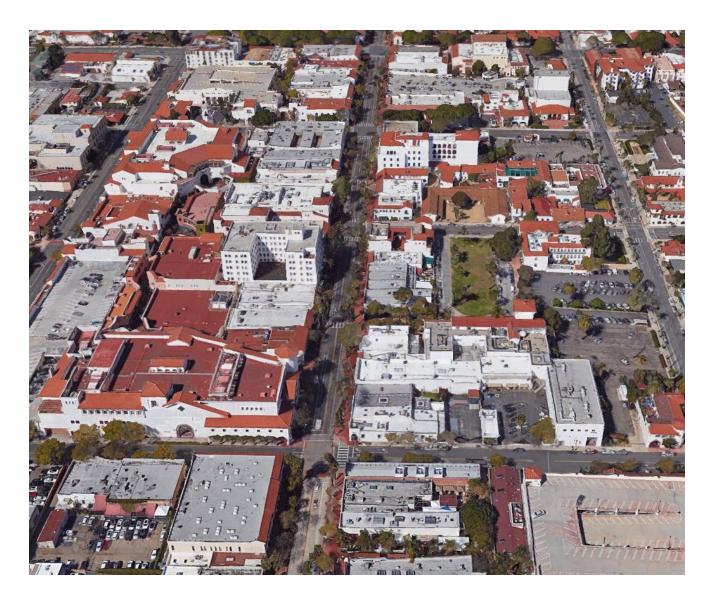


## Parking Key Take-a-Ways

- Some lots are full during several hours on weekdays, and especially on weekends
- Generally, there is parking availability in the study area across all lots, hours, and days.

#### **Opportunities:**

- Large Underutilized lots (6, 8, and 10)
- Study spreading out of parking demand
- Parking management plan
- Explore redevelopment



# **Temporality**





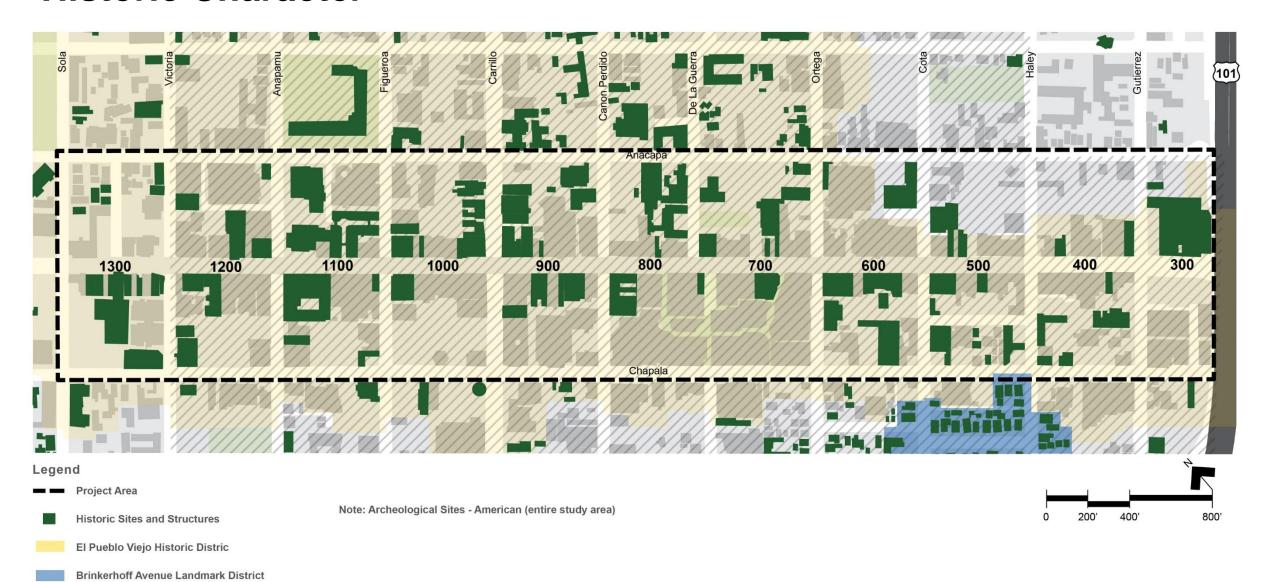




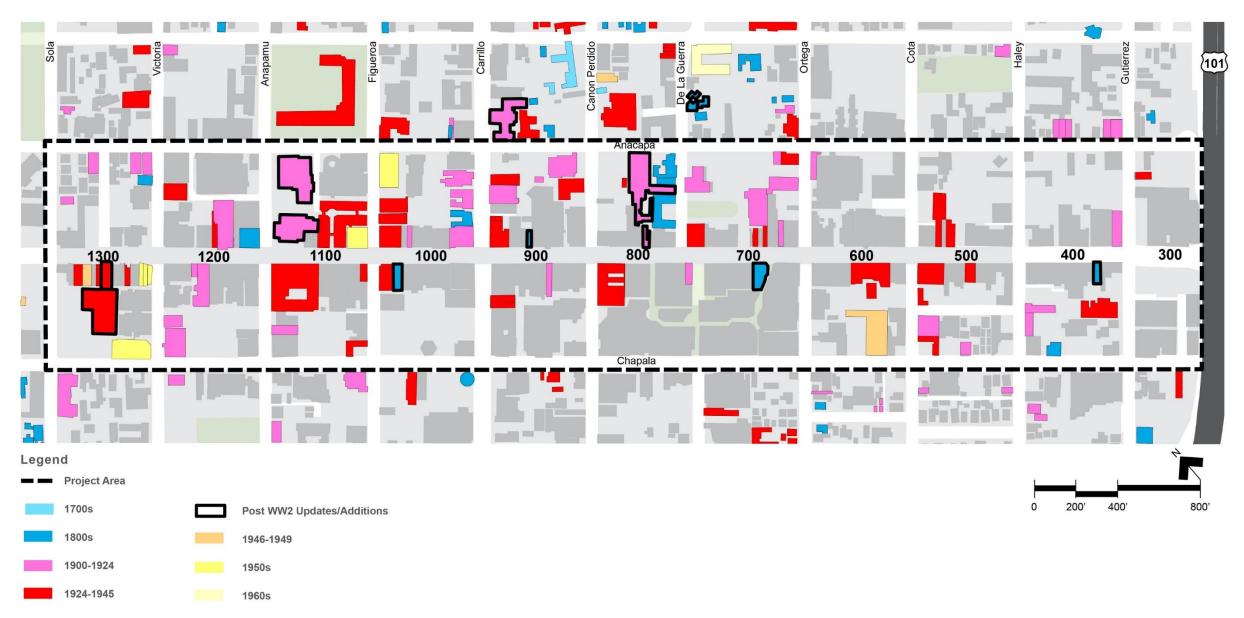
# URBAN DESIGN

### **Historic Character**

Archeological Sites - Spanish



### **Historic Character**



# **Historic Character**







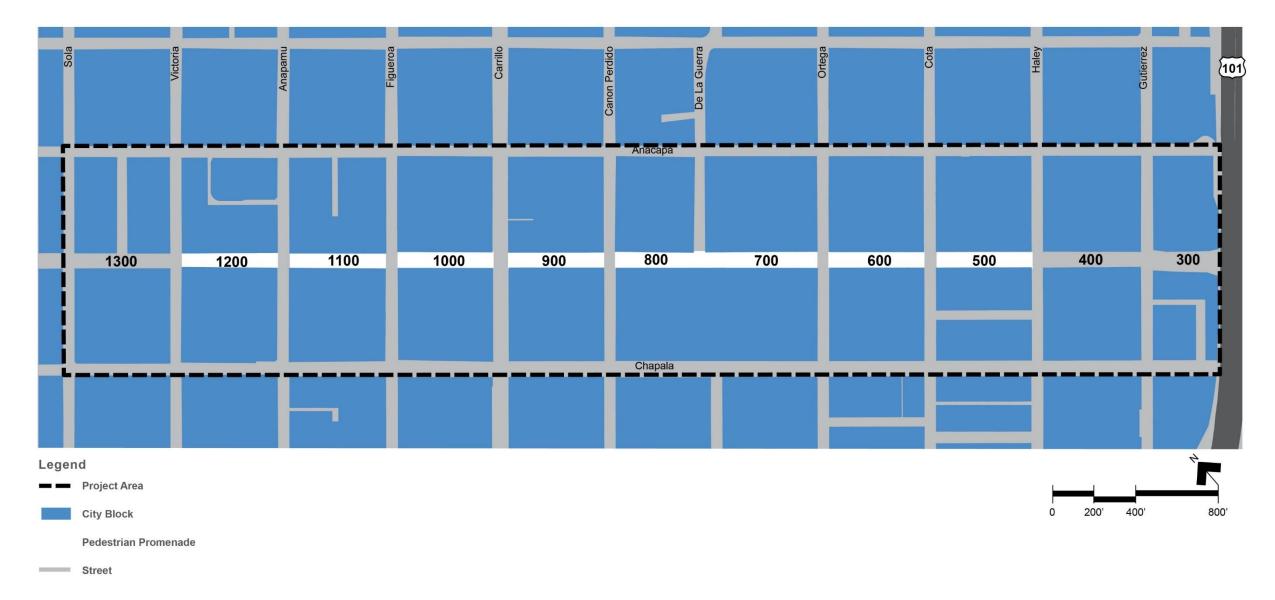




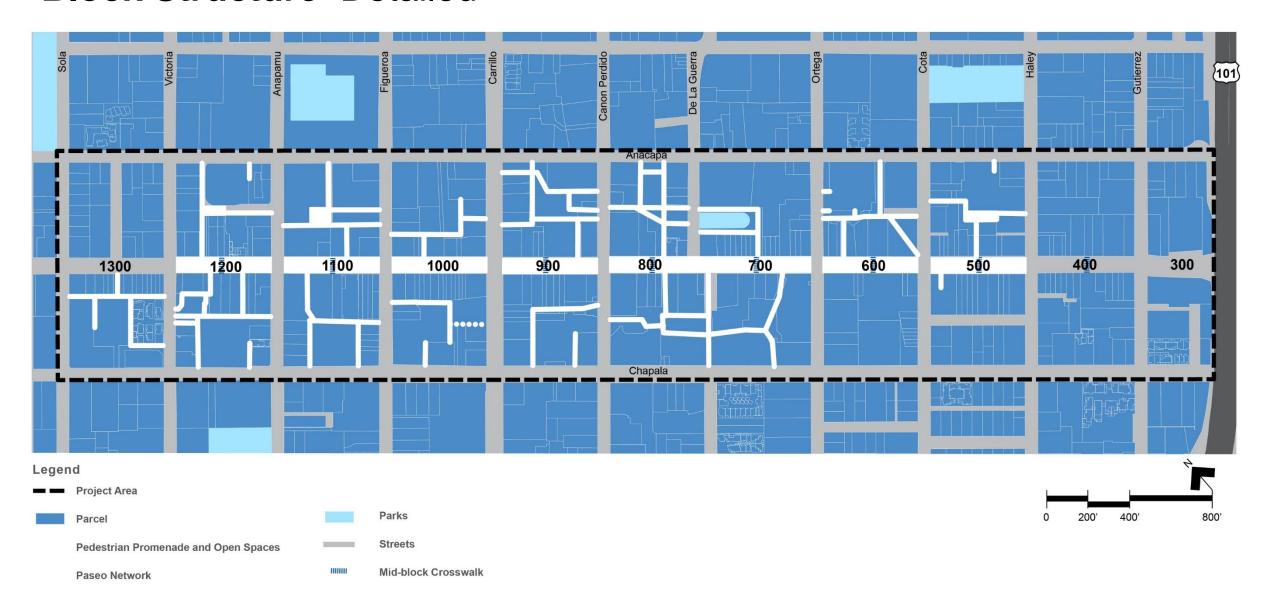




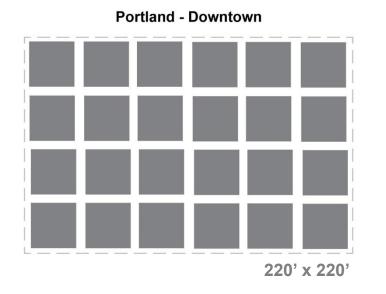
#### **Block Structure**

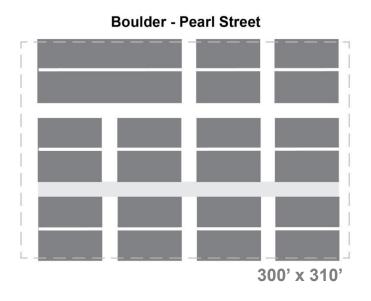


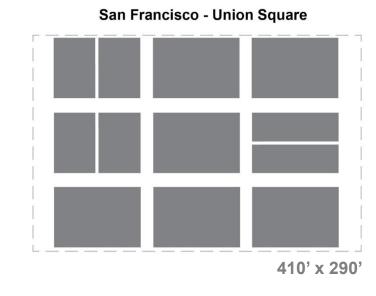
#### **Block Structure** Detailed

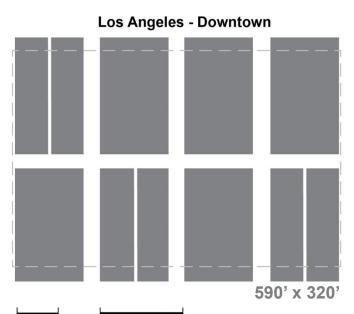


# **Block Structure** Downtown Scale Comparison

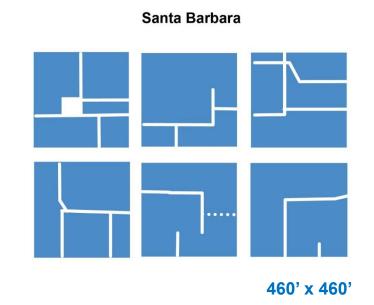


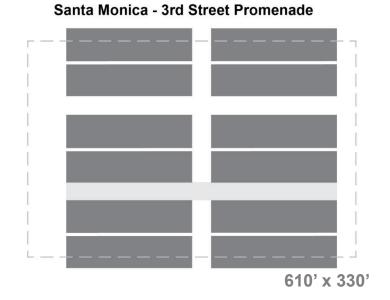






800'



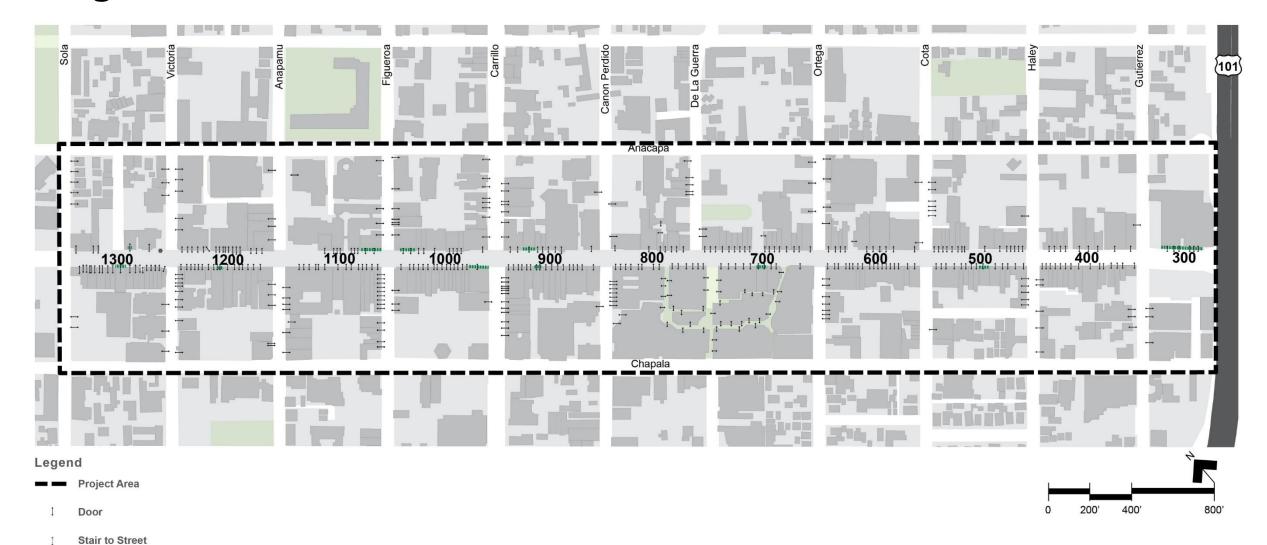


#### **Figure Ground**



#### **Edge Condition**

**Arch Entrance** 



#### **Edge Condition**

**Arch Entrance** 



#### **Multi-Story Buildings**



#### **Building Use**



#### **Building Use** Ground Level – State Street



#### **Parklets**



#### **Parklets**











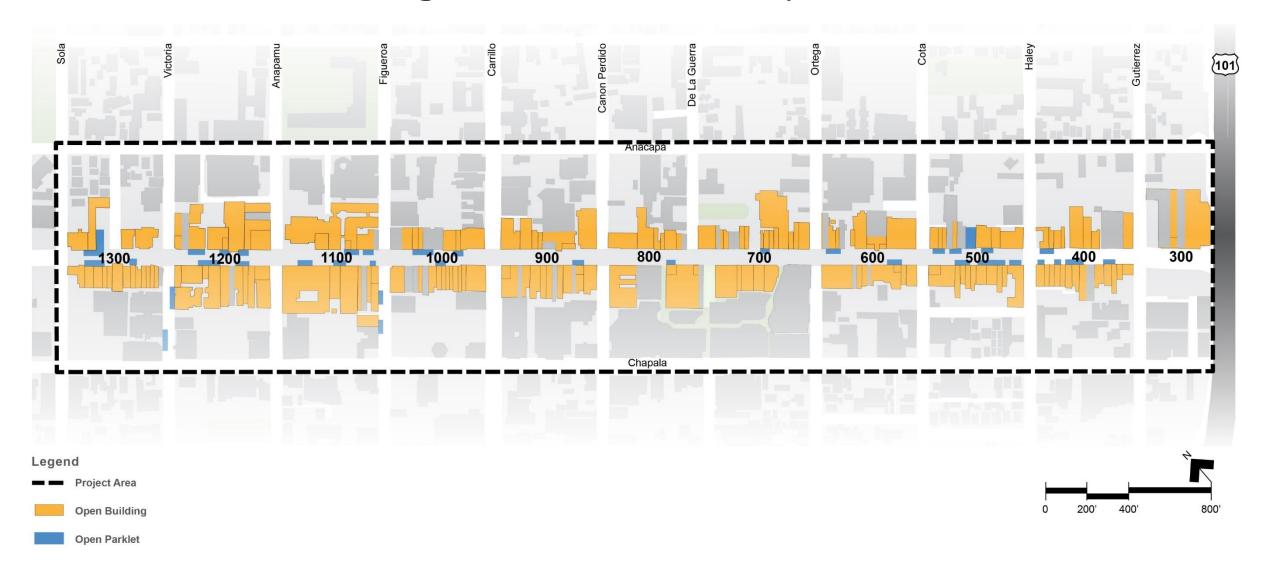
#### **Building Use** Ground Floor and Parklets



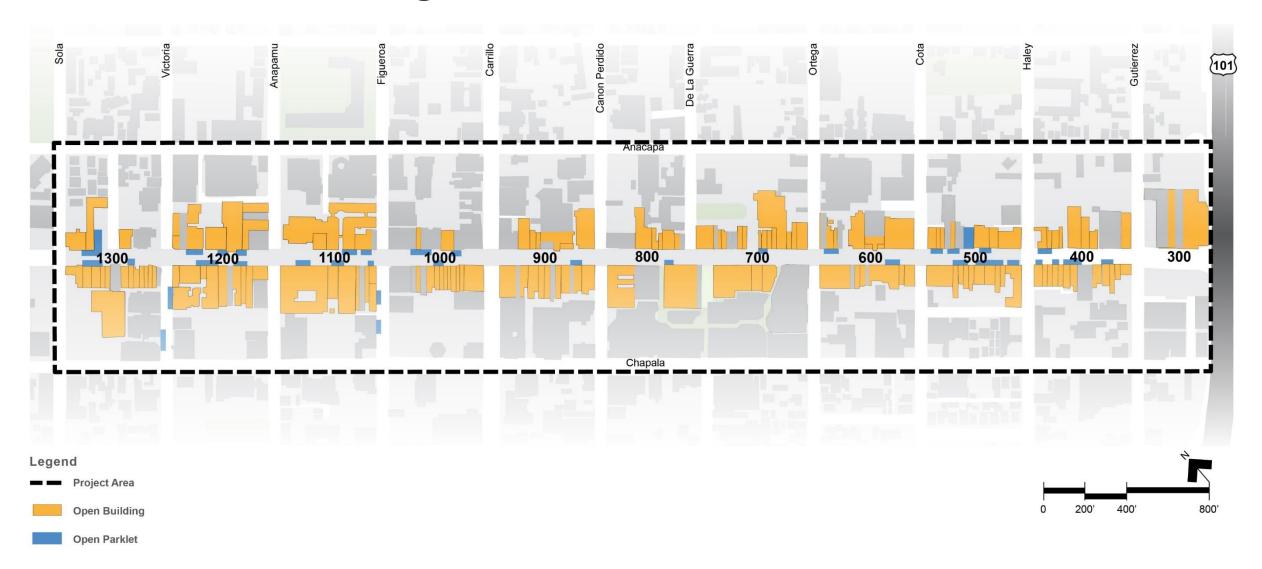
#### **Building Use** Upper Level



#### **Ground Floor Building Activation** Weekday



#### **Ground Floor Building Activation** Weekend



#### **Ground Floor Building Activation** Evenings



#### Open Buildings Evenings















#### **Building Use** Vacant











#### **Development Synergy**





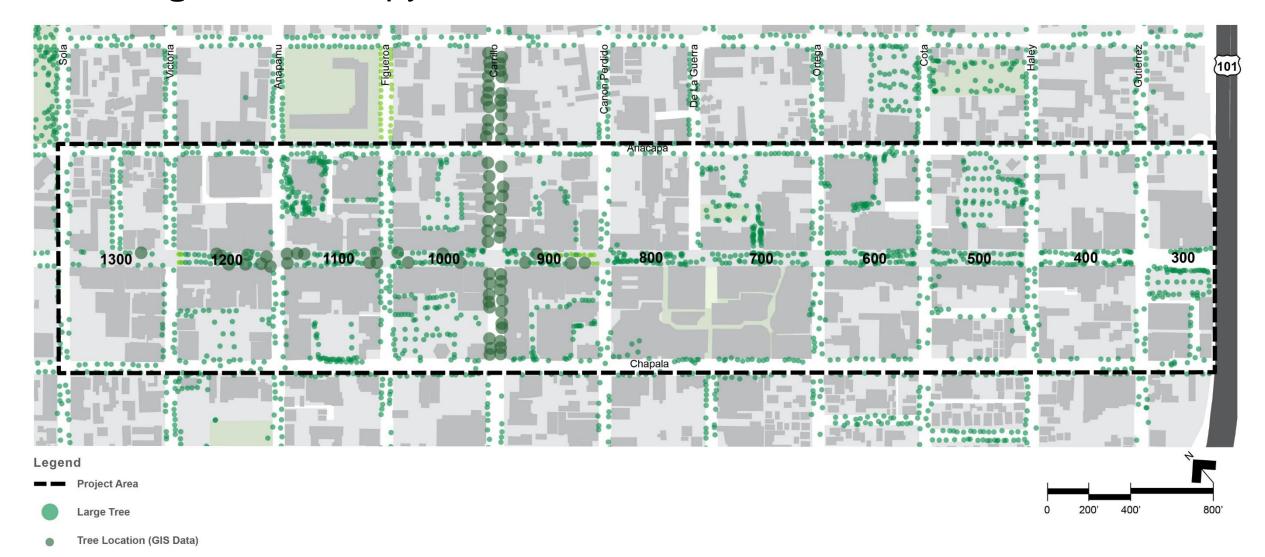






#### **Planting** Tree Canopy

Palm Tree



#### **Planting**





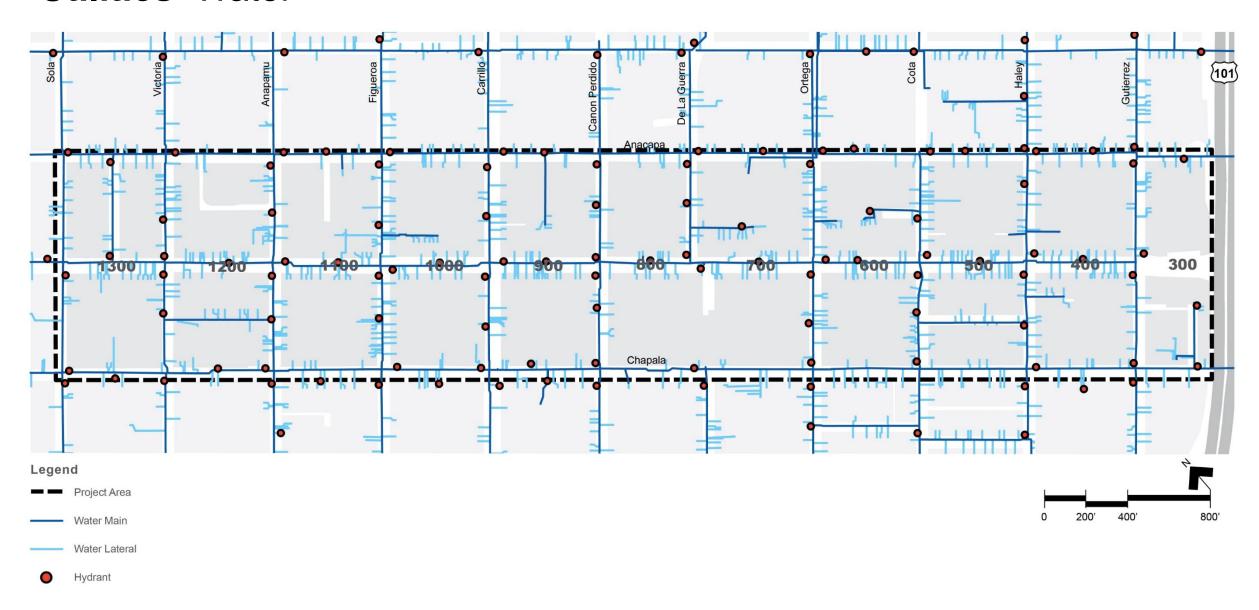






## INFRASTRUCTURE

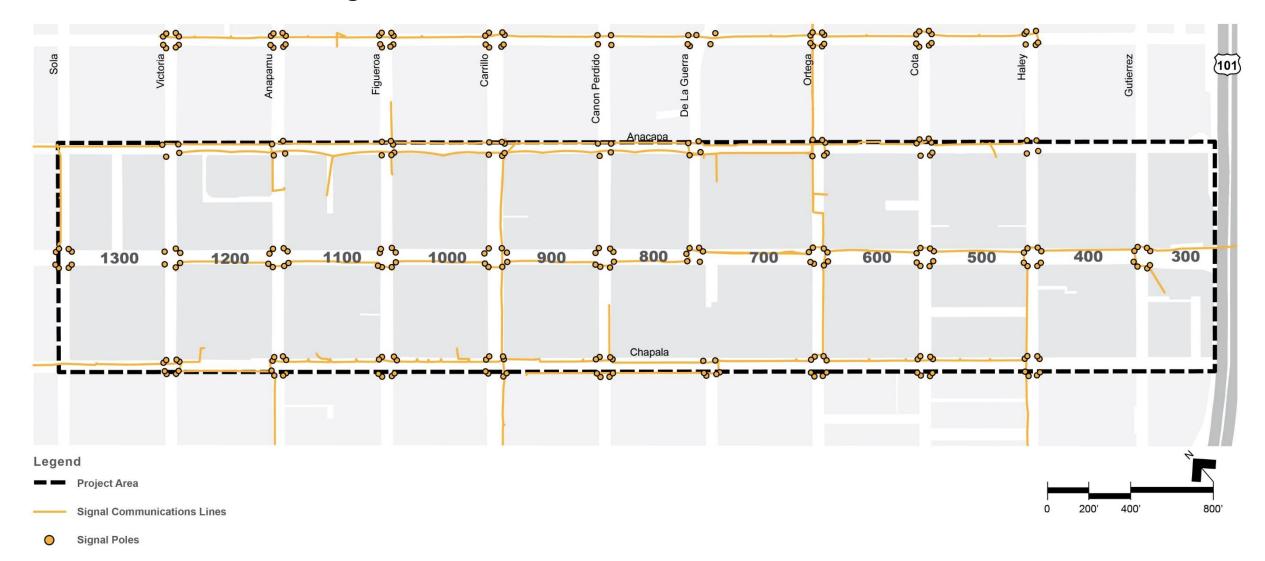
#### **Utilities** Water



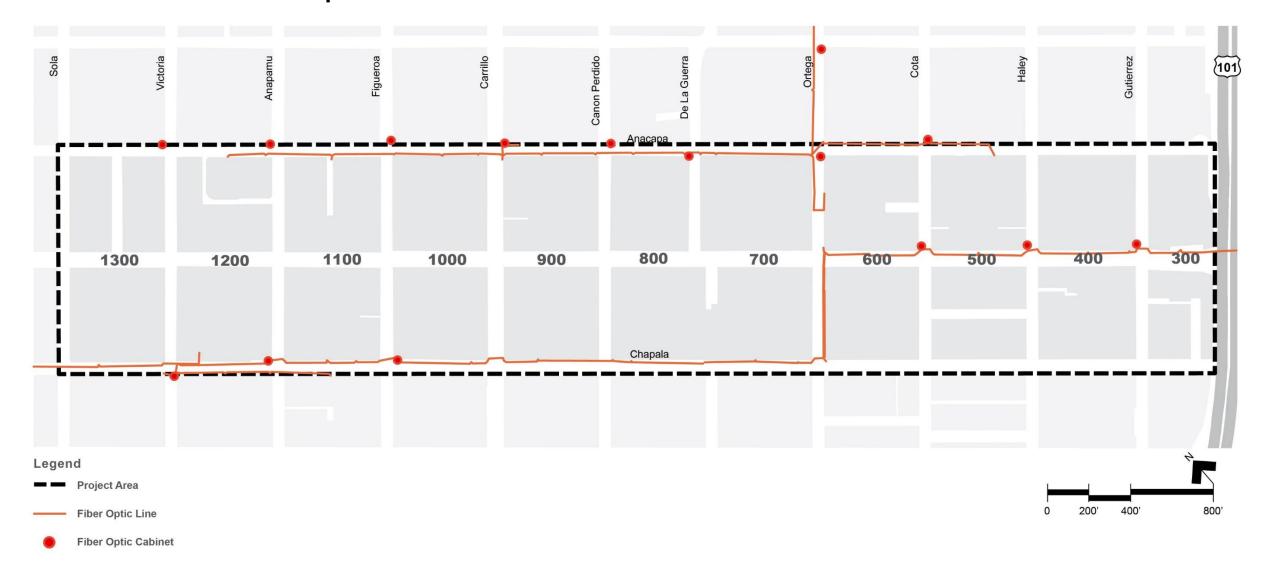
#### **Utilities** Sewer



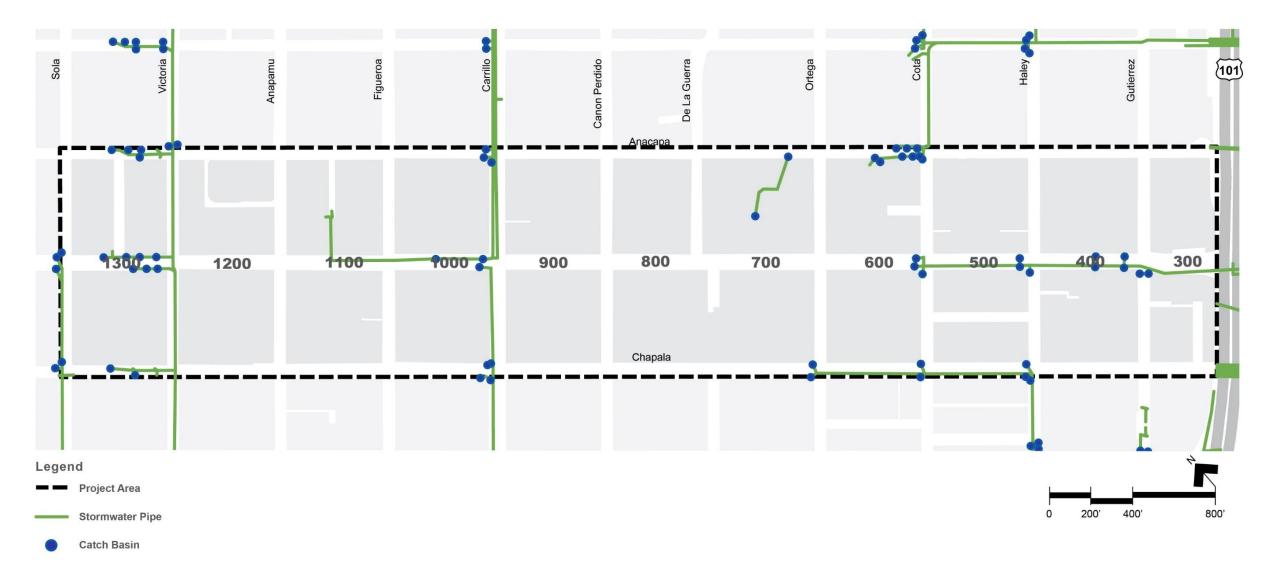
#### **Utilities** Traffic Signals and Lines



#### **Utilities** Fiber-Optic

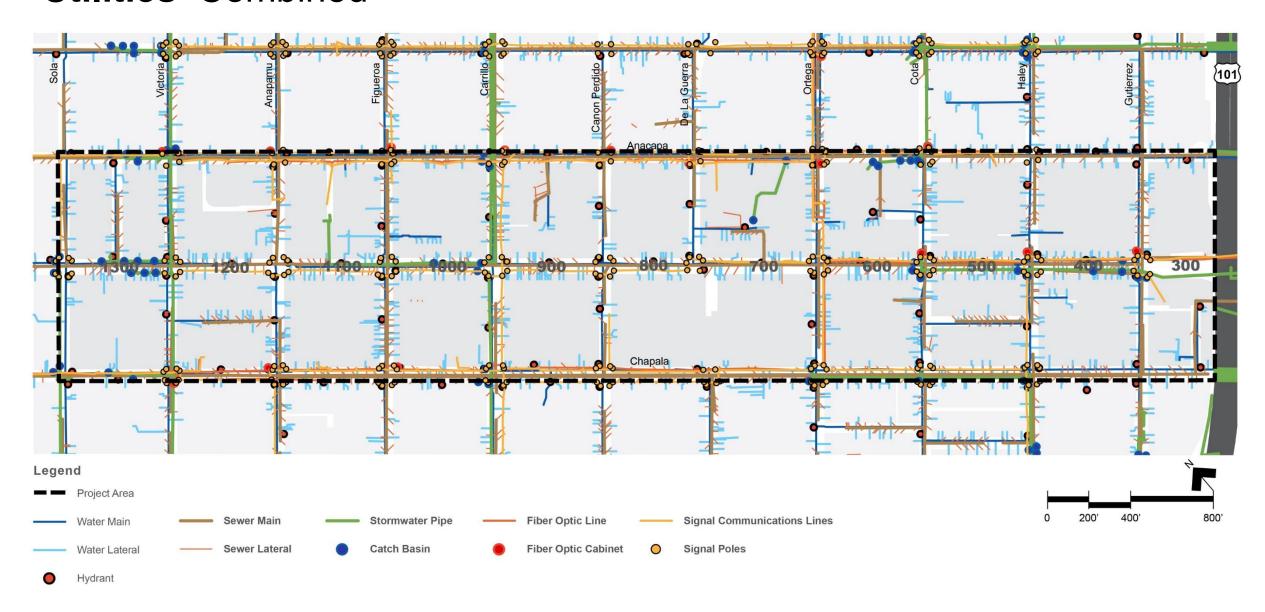


#### **Utilities** Stormwater





#### **Utilities** Combined







# **Public Comment**





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#### Item III.A

#### Stakeholder Engagement & Existing Conditions Analysis

### You Have 2:00 Minutes to Speak

Speaker Time Remaining:



2:00

1:30

1:00

0:30

0:00





# SSAC MEETING SCHEDULE & PUBLIC ENGAGEMENT OPPORTUNITIES

Item III.B
State Street Master Plan

# COMMUNITY ENGAGEMENT & SSAC MEETING SCHEDULE

#### **Community Engagement: Visioning Session**

#### **GOALS:**

- Affirm Overall City Council Visioning Principles
- Generate ideas for overarching multi-modal improvements
  - Walking (Types of facilities)
  - Biking (Type and location of facilities)
  - Transit (Type and location of facilities)
  - Parking / Service Access
- Identify activities (types, location and time)

#### **Community Engagement: Visioning Session**

**DURATION:** Nov 1st – December 15<sup>th</sup>

#### **KEY ELEMENTS**

- Visioning Survey
  - Bi-lingual
  - On-line and In-person
- In-Person Events
  - November 3<sup>rd</sup> and 4<sup>th</sup> Visioning Open Houses
  - December 9<sup>th</sup> and 10<sup>th</sup> Design Charrettes
  - Idea Lab Walk-in: Tuesday (late afternoon) Thursday (Lunch Time)
  - Additional Events In and Immediately Outside Downtown
  - City-Wide Neighborhood Events (Outside Downtown)



#### **Community Engagement: Visioning Session**

**KEY ELEMENTS: VISIONING SURVEY** 

- Location: 1230 State Street
- Mix of Three Types of Events:
  - 'Inside' Open House Meetings
  - 'Outside' Storefront 'Pop-Up' Events
  - 'Outside' Walk Around Project Area To Conduct Intercept Surveys
  - 'Outside' Events Will Happen at the Same Time



MAKE YOUR VOICE HEARD

Join a workshop

Complete the survey

Two Bilingual Workshop Windows
1230 State Street, Santa Barbara, CA 93101
NOVEMBER 3<sup>RD</sup> NOVEMBER 4<sup>TH</sup>

12:00 pm - 8:00 pm

OR

7:00 am - 1:30 pm

FOR WORKSHOP SCHEDULE AND SURVEY: https://StateStreet.SantaBarbaraCA.gov



Tess Harris, State Street Master Planner StateStreetMasterPlan@SantaBarbaraCA.gov



#### KEY ELEMENTS: IN PERSON EVENTS: NOV 3rd and 4th

- Location: 1230 State Street
- Mix of Three Types of Events:
  - 'Inside' Open House Meetings
  - 'Outside' Storefront 'Pop-Up' Events
  - 'Outside' Walk Around Project Area To Conduct Intercept Surveys
  - 'Outside' Events Will Happen at the Same Time



StateStreetMasterPlan@SantaBarbaraCA.gov

#### **KEY ELEMENTS: DOWNTOWN IDEA LAB**

- Two Days a Week: Potential Times
  - Tuesdays: late afternoon
  - Thursdays: lunch time
- City and SSAC to Staff These Events

#### **KEY ELEMENTS: DECEMBER 9th and 10th DESIGN WORKSHOPS**

- Location: TBD
  - In project area In the middle of the street (middle blocks) or inside a building depending on weather
  - Outside the project area in high-school, church, etc (work with Promotores for Spanish only)
- Two to Three Design Charrettes:
  - Design Professionals (AIA, ASLA, Historic Preservation, etc.): 2-3 hour
  - General Community: 4 hour, open house (walk-in) style, etc.
  - Spanish Only (Work with Promotores)
  - Other

#### **KEY ELEMENTS: IN AND IMMEDIATELY AROUND DOWNTOWN EVENTS**

- Pop-Up Events (Staffed by City)
  - 3 Events in Parks or other open spaces
  - 3 Event in different parts of Downtown (Holiday Events, Museum, etc.)
  - Special Events e.g. Santa Barbara Mariachi Festival (December 7<sup>th</sup>), etc.
- Neighborhood Association Events (Staffed by City)
  - Eastside
  - Westside
  - Other (convening of leaders of neighborhoods in groups of 4-5)
- Coordinate with Other Partners
  - 3 Council Member Offices
  - Students (High School Students, etc.)

#### **KEY ELEMENTS: OUTSIDE DOWNTOWN EVENTS**

- Type of Events:
  - Focus Group Meetings
  - Special Events
  - Other Events

- Location of Events:
  - Churches, High Schools, etc.
  - Festivals, etc.
- Other Opportunities





**State Street Advisory Committee Meeting #2** 

27th October 2022







## **Branding & Website**



statestreet.santabarbara
 ca.gov







## **Community Engagement**

- November Open House @ 1230 A State St.
  - November 3, 12pm8pm
  - November 4, 7am –1:30pm



https://StateStreet.SantaBarbaraCA.gov StateStreetMasterPlan@SantaBarbaraCA.gov





### **Future 2022 Events**

- December Workshop Virtual Open House
  - December 9 & 10
  - Location TBD
- State St. Activations
  - November 4
  - December 9
  - December 16

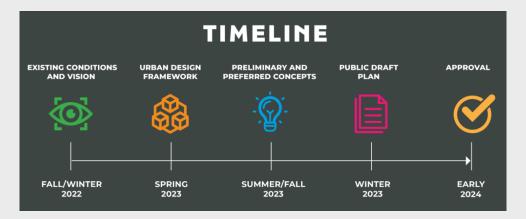
- November & December
- Community
  - Community events, organizations, gathering areas





## **Future SSAC Meeting Schedule**

- Next Meeting: December 14<sup>th</sup>,4-6pm @ Faulkner Gallery
- 2023 Meeting Dates: February, April, June, August, October, December







## Future SSAC Meeting Schedule

- December 2022: Emerging vision/goals
- February 2023: Preferred urban design framework
- April 2023: Preliminary design concepts
- June 2023: Refined design concepts & implementation August 2023: Preferred community design concepts & implementation framework
- October 2023: Public draft
- December 2023: Final public draft





# **Public Comment**





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  to mute/unmute





### Item III.B

## SSAC Schedule & Public Engagement Opportunities

## You Have 2:00 Minutes to Speak

Speaker Time Remaining:

No Time Remaining

2:00

1:30

1:00

0:30

0:00



# Adjournment